

Minutes of Meeting February 12, 2020 10:00am – 3:00pm

**Electrical Distribution Safety** 

# Centre for Health and Safety Innovation - 5110 Creekbank Road, Mississauga Utility Advisory Council Members

ULDC/Owner-Operator				
Alectra Utilities	Vicky Khamar			
Burlington Hydro				
Festival Hydro	Jeff Graham			
Alectra Utilities	Vicky Khamar			
Hydro One	Darren Desrosiers			
Hydro One - Transmission				
Hydro Ottawa	Edward Donkersteeg			
Kitchener-Wilmot Hydro	Greig Cameron			
London Hydro	Greg Sheil			
Newmarket-Tay Power Distribution Ltd.	Gaye-Donna Young			
Orillia Power	Eric Lucier			
Toronto Hydro	Emma Halilovic			
Veridian	Arthur Berdichevsky			
Government/Regulatory				
CSA Group				
IHSA	Dean Dunn			
Ontario Energy Board				
General Interest				
Bell Canada/Telecom Industry				
Consumer Advisory Council				
OACETT				
ORCGA/Excavating Industry				
Power Workers Union				

#### **Other Attendees**

Alex Braletic (Newmarket Tay Power Distribution Ltd), Kathryn Farmer (EDA), Mateen Khan (Ministry of Energy), Mike Ploc (Peterborough Distribution Inc), Paul Harasym (Energy+), Lori Gallaugher (USF) **ESA Attendees** 

Normand Breton, Nansy Hanna, Patrick Falzon, Esau Habibulla, Jason Hrycyshyn, Aisling O'Doherty



Minutes of Meeting February 12, 2020 10:00am – 3:00pm

**Electrical Distribution Safety** 

#### 1 Notice & Quorum

- The meeting did not have quorum

#### 2 Open Action Items

2019-02-01 Guideline for Distributed Resources v2.0 Review and Comment.

Guideline completed

2019-02-03 LDC Using Measurements Canada Meter Drawings Complinace With Regulation

22/04

ESA will contact the LDC that raised the issue of using Measurements Canada meter drawings and determine how this LDC is using the drawings, and if using the drawings in this manner would meet the requirements of the Regulation.

In progress

2019-02-04 Measurements Canada Meter Drawing Signed by a Professional Engineer

ESA will contact Measurements Canada to determine if the person signing the

drawings is a Professional Engineer.

In progress

2019-03-01 ESA to develop a process for facilitating resolution of conflict between LDCs and

a Third Party equipment owner

Currently ESA does not have a process in place on how ESA, the LDC and 3rd

Party can work together for resolution.

In progress

LDCs would like to see ESA take a more active approach in having the

customer make the necessary changes on their side

2019-03-02 EV Charging Infrastructure and Regulation 22/04

Update the Bulletin to say that if the OEB recognizes this infrastructure as part

of a distribution system then ESA will auto-harmonize.

EV Charging is on the agenda for discussion.

Bulletin completed.

#### 3 Nansy Hanna - Senior Director Engineering & Regulations

- Normand Breton has move to Director of Product Safety
- Nansy Hanna will be assuming the role of Senior Director Engineering & Regulations which will now be responsible for Regulation 22/04



Minutes of Meeting February 12, 2020 10:00am – 3:00pm

**Electrical Distribution Safety** 

#### 4 2020 Regulatory Oversight Cost Recovery (O. Reg 22/04) – Esau Habibulla

- The formula used to calculate the Regulatory Oversight Cost Recovery for Regulation 22/04 has not changed
- (Minimum Fee of \$1,100) + (\$0.215 x Number of Customers) + (\$0.00044 x Distribution Revenue)
  - Number of Customers and Distribution Revenue is obtained from the Yearbook of Electricity Distributors, produced by the OEB
- In 2020, some Electricity Distributors will notice an increase in billing, where the last two years there may have been a decrease
- In general, total billings increased over the last three years less than inflation

#### 5 Temporary Residential Meter Base Socket Adapters – Emma Halilovic (Toronto Hydro)

- Toronto Hydro was asking the UAC for feedback on how the neutral is connected in the meter base when a meter socket adapter is used. This usually happens in cases where a consumer's underground service is damaged and the LDC is trying to get power back on until a repair can be made
  - In the meter base the neutral connector is tested to accept 1 conductor under a set screw over a range of conductor sizes, but not to multiple conductors
  - There are a lot of legacy 100A meter bases in Toronto that do not provide enough physical space for 2 neutral wires to be connected
- Toronto Hydro is in the process of designing the procedure for the use of meter base socket adapters and want to make sure the connections are made correctly and safely and do not exceed the limitations of the equipment being used
- Toronto Hydro was asked if they are looking to have ESAs "Residential Consumer's Services Damaged During Emergencies: Factors to consider by Local Distribution Company (LDC) line crews to either disconnect or leave the consumers' service energized" document updated
- Toronto Hydro would like to see ESAs recommendation to use meter socket adapters for temporary connections updated to outline the limitations on using this product
- ESA to create a survey and distribute to the USF's Executive Director and non USF LDC contacts

ACTION ITEM 2020-01-01: ESA will distribute a survey on the use of meter base socket adapters to determine the industry best practices when using with different equipment (e.g. 100A or 200A meter bases), specifically on the connection of the neutral wires. – Jason Hrycyshyn

#### 6 Risk Based Oversight (RBO) Update – Mark Taylor

- An update on RBO was provided to the UAC
- The Authorised Contractor Program (ACP) will not exist after May 1, 2020, instead all Licensed Electrical Contractors will have the opportunity to qualify for the benefits that were provided under ACP, such as pre authorized connections



Minutes of Meeting February 12, 2020 10:00am – 3:00pm

#### **Electrical Distribution Safety**

- The LDCs asked if all Electrical Contractors would lose status to receive pre authorized connections until they built up statistics under the new program. ESA stated that the existing history of Electrical Contractors would be used to make the initial assessments.
- The LDCs had an opportunity to be involved in a webinar that outlined the changes LDCs would see once RBO came into effect
- ESA plans on further communicating the changes to all stakeholders through a newsletter and in the publication Plugged In
- A demonstration of the Contractor Locator Tool was provided

#### 7 Information: 3-Phase, 3-Wire, Solidly-Grounded Wye Customer Services – Jason Hrycyshyn

- Auditors are aware of this program and they may be asking the LDCs about it
- ESA was asked if all LDCs are following their plans, or if they have deviated from their plans, ad if LDCs have deviated how ESA has been addressing this
  - ESA has seen some LDCs deviate from their plans and ESA plans to maintain focus on this initiative and follow-up with LDCs as needed

#### 8 EV Charging Infrastructure and Regulation 22/04 – Jason Hrycyshyn

- ESA has updated this bulletin with the feedback from the previous UAC meeting
- The revised bulletin is posted on the ESA website

#### 9 Recent Legislative Review Panel Report: Access to Passive Infrastructure – Aisling O'Doherty

- CRTC Written Public Submission to the Legislative Review Panel
- Canada's Communications Future: Time to Act
  - o Recommendations 36 and 37 from the report appear to have the most impact on LDCs
  - ESA is reviewing the entire report to understand the impact of all the recommendations made
- ESA will be responding to this report
- The UAC would like to see this item as a standing item at the UAC for the foreseeable future

#### 10 Inside vs Outside of Buildings - Bulletin DB-06-16 – Jason Hrycyshyn

- Distributor Safety Bulletin DB-06/16 outlines how LDCs meet the required Safety Standards for electrical utilities located inside buildings, under Sections 4&5 of Regulation 22/04.
- CSA C22.3 No.1 & 7 are expected to change scopes that include areas inside of buildings, where they are employed by a utility in the exercise of its function as a utility
- ESA is reviewing the potential change internally and after the analysis will follow-up with the UAC



Minutes of Meeting February 12, 2020 10:00am – 3:00pm

#### **Electrical Distribution Safety**

#### 11 Interesting Photos from the Field – Jason Hrycyshyn

- Pictures of infrastructure left in an unsafe manner were shared

#### 12 Locate Information: Reasonable Information – Jason Hrycyshyn

- ESA had an instance where a LDC was found to be not compliant with section 10(4) of the Regulation
- The Distributor had a long standing practice of not providing locates for their distribution equipment that existed within the footprint of a building
- The Distributor was not found to be in compliance with Regulation 22/04 and the "reasonable information" clause found in Section 10(4), because this practice was not clearly identified on the information provided to the excavator
- The UAC was in agreement that a LDC locate should indicate where the locate ends, and if a LDCs standard practice is to not locate their infrastructure in the footprint of a building this should be clearly indicated

ACTION Item 2020-01-02: ESA will communicate with all LDCs more information regarding the requirement to provide "reasonable information" (Section 10(4)). The bulletin will address a scenario where the LDC does not provide locates to their distribution lines within the footprint of a building and what is deemed to be "reasonable information". – Jason Hrycyshyn

#### 13 Midspan Structures that Support only the Communication Conductors – Jason Hrycyshyn

- CSA C22.3 No.1-15 Excerpt
  - o 5.8.3.3 Joint-use common structure
  - Where communication circuits are in joint use with supply conductors rated up to 50 kV, <u>midspan structures that support only the communication conductors shall be avoided</u>.
     To ensure adequate clearances are maintained, the supply conductors and communication facilities shall be attached to the common structure
- With "Midspan Structures" the CSA Technical Committee was in favour of keeping the current requirement, "as is". The Technical Committee discussed fatalities that resulted from distribution conductors not attached to midspan structures.
- The UAC discussed a certificate of deviation signed by a P.Eng (Bulletins DB-02/16 and DIB-11/12)
- ESA will submit questions to the CSA Technical committee to clarify this clause and review
- Auditors may note this on their Audit Report, however ESA will not issue a Non Compliance at this time

# **14** Bulletin: DB-01/20 - Previous Editions of the Overhead and Underground Standards – Jason Hrycyshyn

- This bulletin has been published to the ESA website



Minutes of Meeting February 12, 2020 10:00am – 3:00pm

#### **Electrical Distribution Safety**

#### 15 Guideline for Distributed Energy Resources v2.0 – Jason Hrycyshyn

- This Guideline has been published on the ESA website

#### 16 Maintenance Standard- C22.3 No.11 (Z463 Alternative) – Jason Hrycyshyn

- LDCs were excluded from the scope of the CSA Standard Z463
- Work has begun on a new Maintenance Standard- C22.3 No.11 with a scope applicable to Electricity Distributors
- There is the potential that this new standard could be a replacement for Appendix C of the
  Distribution System Code, currently used to assess compliance with the maintenance component
  of Regulation 22/04

#### 17 Powerline Safety Campaigns – Borjana Bulajic

- On wrap-up of the previous year Powerline Safety campaign was done
- Overview of the upcoming Powerline Safety campaign and Powerline Safety Week was shared

#### 18 2019 Auditor Debrief – Jason Hrycyshyn

- The 2019 Auditor Debrief presentation was reviewed at a high level
- There was a question about a P.Eng. signing off on software (e.g. "SPIDA Calc", "PLS Pole")
  - ESA is looking into producing a bulletin or guideline on this topic. Currently, ESA views construction software like a standard or specification (Section 7) and is looking for the software to be approved, and if needed there may be limitations noted.

Motion: To adjourn the meeting
Motioned by: Arthur Berdichevsky
Second: Gaye-Donna Young

### Distribution Regulation Fee Summary

- The Distribution Regulation fee charged by ESA is based on the following variables:
- Number of Customers: \$0.215 per customer
- Distribution Revenue: \$0.00044 per dollar of revenue
- Minimum Fee: Flat fee of \$1,100 per organization

XYZ Electricity Distributor	<u>Base</u>	Charge Rate	<u>Fee</u>
Minimum Fee (Flat Fee)			\$1,100
Total Customers	50,000	\$0.21500	\$10,750
Distribution Revenue	\$20,500,000	\$0.00044	\$9,020
Total Fee			\$20,870

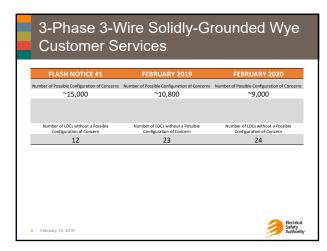


#### Additional Information

- In 2020, some Electricity Distributors will notice an increase in billing, where the last two years there was a decrease
- ESA has not changed the formula or charge rates
- ESA obtains data from Ontario Energy Board's "Yearbook of Electricity Distributors"
- In general, total billings increases averaged over the last three years are less than inflation

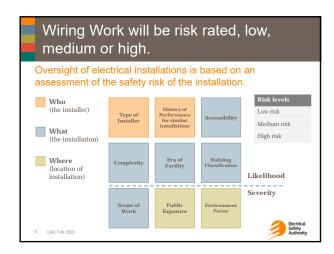


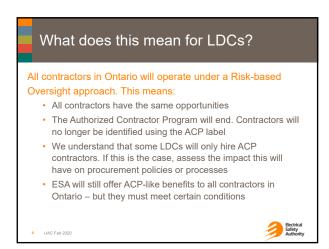


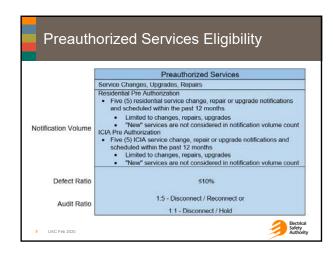


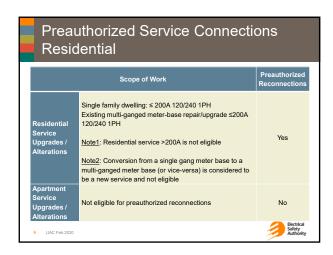


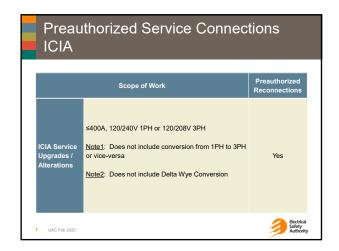


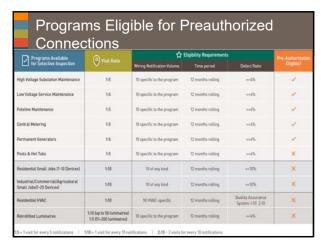












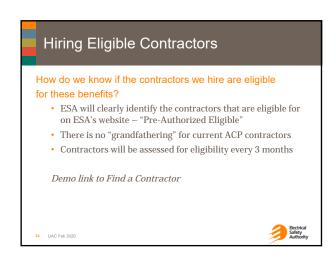
# Benefits Incorporated into RBO In May 2020, all contractors will benefit from RBO and be eligible for: Pre-Authorized Connections After Hours Emergency Connections Same Day Emergency Connections ACP Contractors receive selective inspection – which means

ACP Contractors receive selective inspection – which means they can often get work done and passed without waiting for the ESA Inspector. Under RBO, available to all LEC.

9 UAC Feb 2020

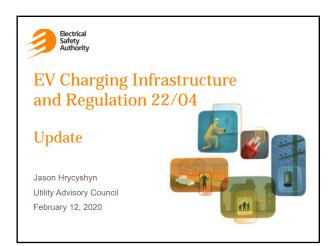


# Defect Ratio A defect ratio is: Number of defective sites/number of sites visited Recalculates at the end of each month Technical defect counts as 1 defect Warning defect will be included but at a 1/5th value, meaning 5 Warnings are the equivalent of a standard technical defect Administrative defects, such as No Access are not counted towards the defect ratio





Thank You Questions?



### EV Charging Infrastructure and Regulation 22/04

Last UAC meeting ESA requested feedback on the 2016 Bulletin addressing EV Charging Infrastructure and Regulation 22/04.

ESA agreed to review a change to the bulletin to address the possibility where the EV Charging Infrastructure could be deemed "part of the distribution system".

Action Item Completed: ESA published a revised Bulletin (r1) for DB-04-16 r1 which included the suggestion by the UAC.

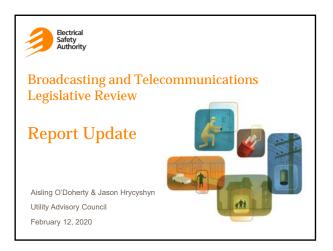
# EV Charging Infrastructure and Regulation 22/04

#### Excerpt from DB-04-16 r1

In the event that the OEB has determined the status to be a distribution asset, at any point in time, then ESA will automatically harmonize with the OEB decision and will consider the equipment to "be part of the distribution system".

As suggested by this Council the wording above is similar to the wording used in the "Guideline for Energy Storage and Generation" also know as "Guideline for Distributed Energy Resources (DER)".

Table





#### Context

- In 2018, the Federal government requested that the Broadcasting &Telecommunications Legislative Review Panel develop recommendations on legislative changes to enable the digital age to bring benefits to Canadians and the Canadian economy.
- The seven-person panel was appointed to consider changes to the Broadcasting Act, Telecommunications Act and Radio Communication Act.
- On January 29, the independent Legislative Review Panel issued it's final report.
- The Report contained 97 recommendations for the federal government on how to modernize the current legislative framework.



#### Highlight | Access to Passive Infrastructure & Safety

- Of the 97 recommendations, there are a number pertaining to consolidating authority to grant access to passive infrastructure\*
- Recommendations relating to Access Infrastructure seek to support accelerating the roll-out of advanced networks (e.g. 5G):
- In sum, the report proposes that access would be granted to all forms of public property, such as lampposts and utility poles, for passive infrastructure. The granting authority would rest with CRTC.
- Safety is ESA's main priority. The Electrical Distribution Safety regulation outlines safety requirements for the safe use and maintenance of distribution systems in Ontario.
- ESA is examining the recommendations to determine any impact on O.Reg. 22/04. It is important that safety continues to be a key consideration.
- ESA flagging this report to UAC members. UAC members may choose to conduct own review of the report to identify impacts to their organizations.
- \*\*Possive infrastructure encompasses the civil engineering and non-electrical structures along which networks and their components are mounted, strung, built, and otherwise supported. It includes support structures like poles, ducts, conduits, and towers of the LDCs.

# Next Steps

#### Anticipated Next Steps by Federal Government

- Gov't to review panel recommendations Ongoing
- Gov't to determine which recommendations it will proceed with Late 2020 (anticipated)
  - · Drafting of legislation
  - Legislative review & approval process
- Gov't may consult with provinces to identify any interactions with existing provincial legislation / regulations before enacting changes – TBC

#### FSA Nevt Stone

- ESA to continue to track progress of recommendations, identifying any considerations from a safety perspective
- ESA to seek opportunities to engage with the Federal Government & CRTC to ensure impacts are understood
- Include status of these recommendations as standing item on UAC agenda





### Key Recommendations

#### Recommendation 36

The locations at which facilities must now be installed to pursue network deployment have broadened. We recommend that subject to any exclusions the CRTC may determine:

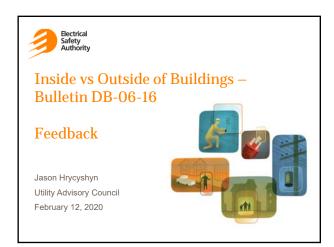
- the CRTC's authority over passive infrastructure should clearly include access to all public property capable of supporting such facilities, such as street furniture;
- the scope of access should include radiocommunication facilities and the telecommunications facilities necessary to operate them;
- the scope of access should also include non-discriminatory access to the support structures of provincially regulated utilities;
- the Telecommunications Act should be amended to authorize the CRTC to mandate access to inside and in-building wire, support structures, and rooftops within and on multi-dwelling unit buildings and be available to all providers of an electronic communications service; and
- the Minister of Industry should assign operational oversight of the radio communication and broadcasting antenna siting process to the CRTC, including managing the interaction with municipalities and land-use authorities.



#### Recommendation 37

We recommend that the Telecommunications Act be amended to require the CRTC to consult with the relevant municipality or other public authority prior to exercising its discretion to grant permission to construct telecommunications facilities. We further recommend that the Act be amended to empower the CRTC to review and vary the terms and conditions of access to the support structures of provincially regulated utilities, to ensure non-discriminatory arrangements.

Electrical Safety Authority



#### Inside vs Outside of Buildings -Bulletin DB-06-16

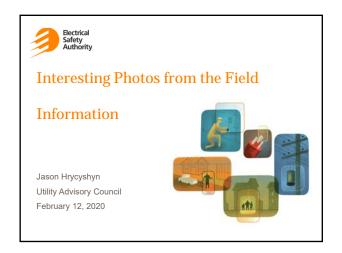
#### Highlights

- Bulletin entitled "Regulation 22/04 or Ontario Electrical Safety Code?"
  - df/dib/DB-06-16-OESC-and-Reg22-04-
- Bulletin identified that the CSA standard's for C22.3 No.1 & 7 had scopes that ended inside of buildings. Therefore, once inside a building the OESC was the only option to satisfy Section 5 of Regulation 22/04.
- The 2020 versions of the CSA standards are expected to have scopes that include areas inside of buildings, where they are employed by a utility in the exercise of its function as a utility.

#### Inside vs Outside of Buildings -Bulletin DB-06-16

ESA foresees a need to revise the bulletin if the expected scope is found in the 2020 version of the standards.

Does the council have any recommendations or feedback for ESA regarding this possible scope change?





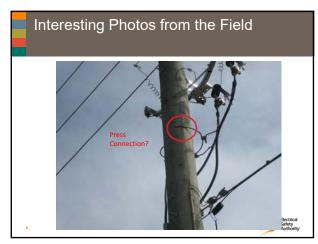






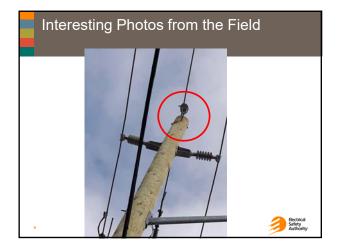




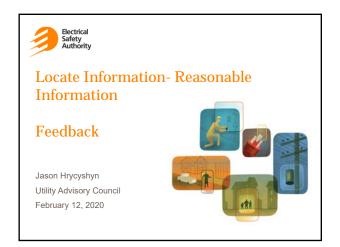


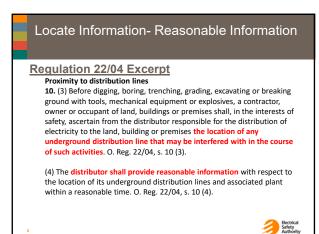
#### Slide 6

**HJ1** Hrycyshyn, Jason, 28/01/2020









#### Locate Information- Reasonable Information

The Distributor had a long standing practice of not providing locates for their distribution equipment that existed within the footprint of a building.

The Distributor was not found to be in compliance with Regulation 22/04 and the "reasonable information" clause found in Section 10(4), because this practice was not clearly identified on the information provided to the excavator.



#### Locate Information- Reasonable Information

ESA is interested to hear feedback from the UAC on this topic.

- On the interpretation of Section 10;
- On any communications to other Electricity Distributors (Bulletin, Guideline Revision); or
- Other







# Midspan Structures that Support only the Communication Conductors

#### CSA C22.3 No.1-15 Excerpt

#### 5.8.3.3 Joint-use common structure

Where communication circuits are in joint use with supply conductors rated up to 50 kV, midspan structures that support only the communication conductors shall be avoided. To ensure adequate clearances are maintained, the supply conductors and communication facilities shall be attached to the common structure.



# Midspan Structures that Support only the Communication Conductors

#### Regulation 22/04

If an Electricity Distributor is allowing this practice on their distribution systems, ESA is looking for a Certificate of Deviation or similar to be signed by a Professional Engineer.

For more information on how to demonstrate compliance with Regulation 22/04 in situations such as this, ESA recommends reviewing the information in ESA Bulletin DB-02-16 entitled "Certificate of Deviation – Certified Lists".



HJ1 The overhead systems standard does not deal with processes between utility and telecom. Such methods as part of construction practice shall be avoided in the standard. The utilities will be required to increase the height or replace the pole in given situations.

Hrycyshyn, Jason, 07/02/2020

TC Chair asked on committee's view on Trigenex's questions for internal discussion:

Does it meet the standard? No

Do you see any security issue? Yes

Hrycyshyn, Jason, 07/02/2020

#### Midspan Structures that Support only the Communication Conductors

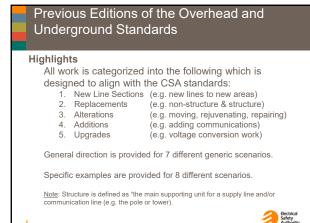
#### Comments

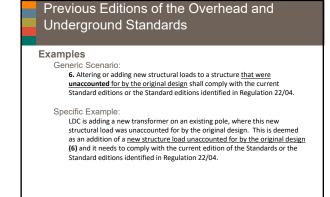
- · This has similarities to the discussion this council had with respect to "Poles in Roads", however this is
- With "Poles in Roads" the CSA Technical Committee was interested to discuss and this resulted in an upcoming change to C22.3 No.1.
- With "Midspan Structures" the CSA Technical Committee was in favour of keeping the current requirement, "as is".

  • The Technical Committee discussed fatalities that
- resulted from jurisdictions incorporating this practice.





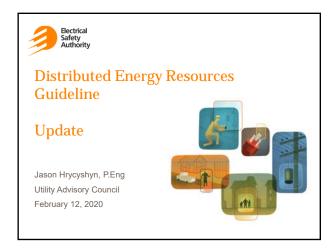


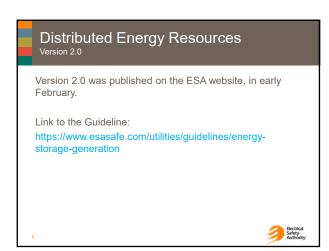


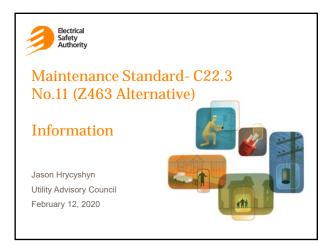
Electrical Safety Authority

# Previous Editions of the Overhead and Underground Standards Last UAC meeting ESA and the Council agreed that a review period of the DRAFT Bulletin would be until the end of November. ESA received comments from three (3) Electricity Distributors. No suggested revisions were received and the Bulletin has been posted to ESA's website, as presented in the previous UAC meeting. As always if there are questions, comments or feedback ESA is always interested to hear your thoughts. The main contact method to reach us is via email at Utility.Regulations@electricalsafety.on.ca.

Electrical Safety Authority







## Maintenance Standard- C22.3 No.11 (Z463 Alternative)

Generation, Transmission, Distribution and Communication Utilities were excluded from the scope of Z463-2018 standard.

Hence, a new CSA standard on maintenance of utility systems is being initiated, which is C22.3 No.11.

ESA is interested in this standard's suitability as a way to address the "maintenance" clause in Regulation 22/04. A potential replacement for the DSC's Appendix C.

# Maintenance Standard- C22.3 No.11 (Z463 Alternative)

#### Project Background

- As a result of significant concerns raised by SCOPE\* (Steering Committee) members, Electric Utilities and Communication Utilities were excluded from the scope of Z463-18 "Maintenance of electrical systems".
- The above exemption was granted with the understanding that Part III Members are committed to:
  - work collaboratively on a New Edition of the CSA Z463 Standard as soon as reasonably possible by having electric and communication utilities actively participate in the direct development of that standard product; or
  - have electric and communication utility maintenance requirements developed under the Part III portfolio of standards, that can be referenced in the New Edition of the CSA Z463.

\* Strategic Steering Committee on Power Engineering and Electromagnetic Compatibility (SCOPE

# Maintenance Standard- C22.3 No.11 (Z463 Alternative)

#### Regulation 22/04 Excerpt

#### Safety standards

**4.** (1) All distribution systems and the electrical installations and electrical equipment forming part of such systems shall meet the primary safety standard set out in subsection (2) by meeting the safety standards set out in subsections (3), (4), (5) and (6). O. Reg. 22/04, s. 4 (1).

(2) All distribution systems and the electrical installations and electrical equipment forming part of such systems shall be designed, constructed, installed, protected, used, maintained, repaired, extended, connected and disconnected so as to reduce the probability of exposure to electrical safety hazards. O. Reg. 22/04, s. 4 (2).



# Maintenance Standard- C22.3 No.11 (Z463 Alternative)

#### Scope of the Standard

This Standard specifies requirements for the maintenance of electrical and telecommunications supply equipment and systems owned by electric and telecommunication utilities. This Standard applies to new and existing electrical equipment where they are employed by a utility in the exercise of its function as a utility.

The requirements of this Standard are intended to facilitate the safe, reliable, and cost-effective operation of electric equipment and systems, owned by electric and telecommunication utilities, through the application of consistent maintenance practices that address worker safety, public safety.

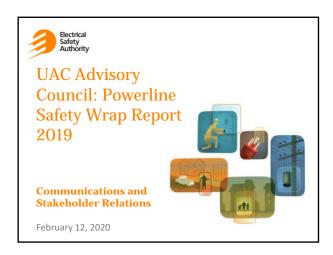


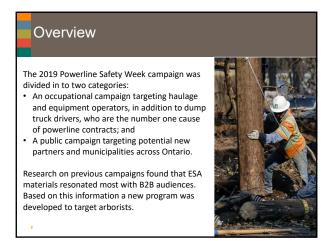
# Maintenance Standard- C22.3 No.11 (Z463 Alternative)

The meetings for the Working Groups of this standard started in January 2020.

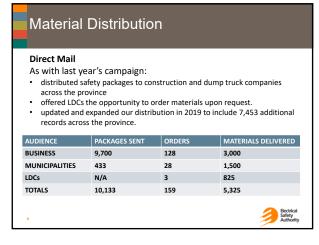
Lori Gallaugher is the Chair Claudia Hamza is the CSA Project Manager

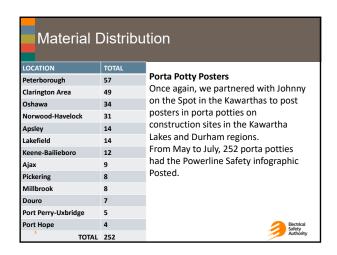


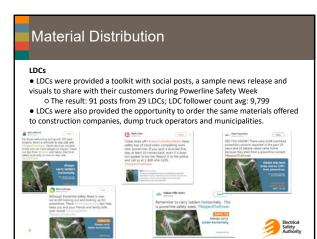












# 14,769,200 media impressions spanning across broadcast television, online and radio media. Non-Occupational (General Public): Secured three The Weather Network broadcast television segments that were also posted on theweathernetwork.com Secured Breakfast Television Toronto live-eye with four live segments Coordinated radio interviews with Joel Moody and Steve Smith, resulting in a total of 49 radio clips Online articles as a result of radio interviews and media outreach on RenfrewToday.ca, PembrokeToday.ca, ArnpriorToday.ca, KitchenerToday.com, StThomasToday.ca, MyTimminsNow.com, MyKapuskasingNow.com and MyCochraneNow.com Occupational: Realty Times, Electrical Industry and MyHomepage.ca online articles Powerline safety mention in Renovation Contractor June e-newsletter



